

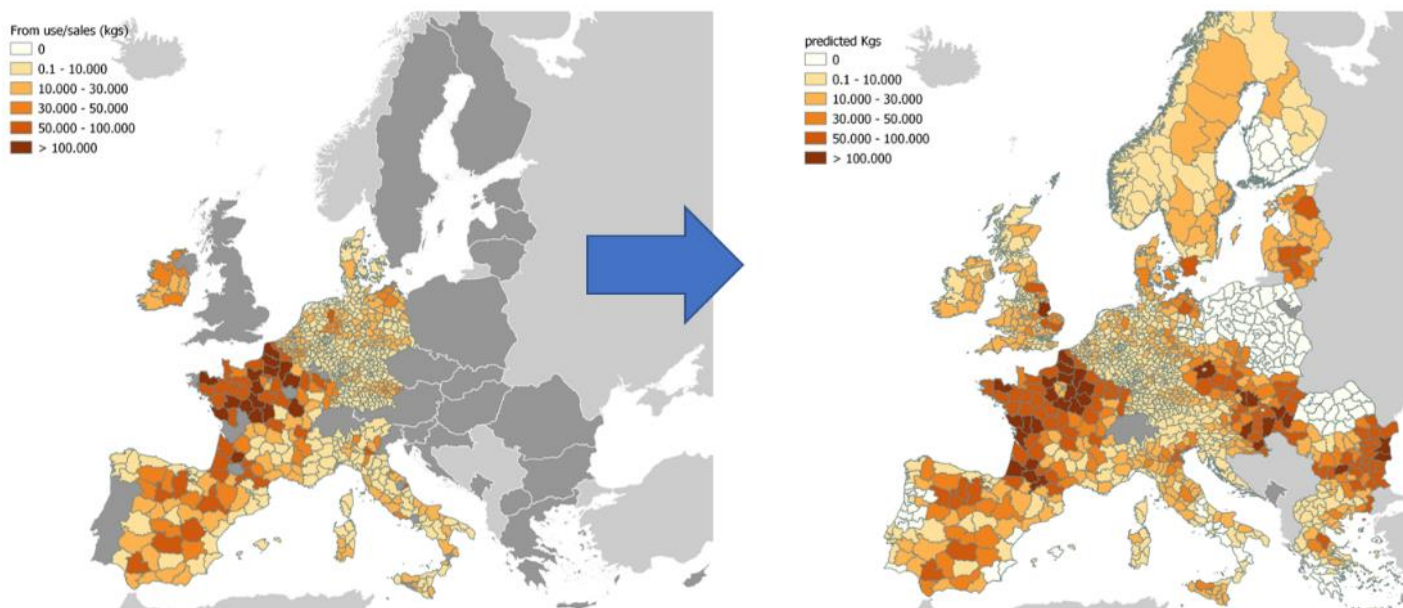
JRC CONFERENCE AND WORKSHOP REPORTS

Estimating pesticide use across the EU

Accessible data and gap-filling

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2020



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EU Science Hub

<https://ec.europa.eu/jrc>

JRC 118769

PDF ISBN 978-92-76-13098-7

doi:10.2760/81434

Luxembourg: Publications Office of the European Union, 2020

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How to cite this report: Galimberti, F., Dorati, C., Udias, A., Pistocchi, A., Estimating pesticide use across the EU. Accessible data and gap-filling. Luxembourg: Publications Office of the European Union, 2020. ISBN: 978-92-76-13098-7, doi:10.2760/81434, JRC 118769.

Contents

Acknowledgements.....	1
1 Introduction.....	2
2 Data available to the Commission.....	3
3 Presentations by experts from different Member States.....	4
3.1 Austria.....	4
3.2 Belgium.....	4
3.3 Denmark.....	4
3.4 France.....	4
3.5 Germany.....	4
3.6 Ireland.....	4
3.7 Italy.....	4
3.8 Poland.....	5
3.9 Portugal.....	5
3.10 The Netherlands.....	5
3.11 Slovakia.....	5
4 Available national data on the use or sales of individual active ingredients.....	7
4.1 Belgium.....	7
4.2 Denmark.....	7
4.3 France.....	7
4.4 Germany.....	8
4.5 Ireland.....	8
4.6 Italy.....	8
4.7 The Netherlands.....	9
4.8 Spain.....	9
4.9 Data for model verification: Slovakia and UK.....	9
5 Spatialization of pesticide use.....	10
6 Discussion and way forward.....	23

Acknowledgements

The report describes the outcomes of a workshop on "Estimating pesticide use across the EU: accessible data and gap-filling", held in Brussels at the JRC Headquarters on 9-10 April 2019. Moreover, it presents the work done on the data gathered through collaboration with selected countries' experts, aimed at mapping pesticide use in those countries, as a basis for the generalization of the estimate to the rest of Europe. The workshop was attended by experts from Germany, France, Italy, Portugal, Denmark, Belgium, the Netherlands, Ireland, Slovakia and Poland. In addition, the ensuing data analysis work was extended to Spain and the United Kingdom, for which suitable data could be retrieved.

The following experts, participating to the workshop, are gratefully acknowledged:

Gottfried Besenhofer (Austria), Vincent van Bol (Belgium), Kirsten Martensen (Denmark), Christine Veyrac (France), Joem Strassemeyer (Germany), James Quirke (Ireland), Mariusz Wojciechowski (Poland), Miriam Cavaco (Portugal), Rob Vijftigschild (the Netherlands), Bronislava Skarbova (Slovakia).

Moreover, we would like to acknowledge Mr Israel Senra Diaz (Spain) for facilitating access to data for his country.

Colleagues Oihane Fernandez Ugalde (JRC), Ebba Barany and Susanne Mauren (EUROSTAT) and Dara O'Shea (DG SANTE) are gratefully acknowledged for their participation and contribution to the workshop. Finally, we wish to thank the IPChem team in Directorate F of the JRC, for facilitating access to chemical monitoring data.

1 Introduction

Information on the use of pesticide active substances in the EU is needed to estimate their overall and cumulative impact on ecosystems and human health. The application of pesticides is strictly controlled by Community legislation since 1991. Policy control measures in the EU are driven by the objectives of protecting human health and the environment (consumers, operator safety, protection of water quality and biodiversity). In 2009, the Sustainable Use Directive (Directive 2009/128/EC) established a framework to achieve a sustainable use of pesticides by reducing the risks and impacts of pesticide use on human health and the environment. The same year, Regulation (EC) 1185/2009 on pesticide statistics was adopted, covering collections of statistics on pesticide active substances' use and placing on the market (sales). The data on annual pesticides sales is available in EUROSTAT's public dissemination database. However, due to a lack of harmonization in the national surveys collecting pesticide use statistics, the use data cannot be aggregated and published at EU level.

For confidentiality reasons, the statistics presently available at EU-level (annual data on pesticide active substances placed on the market), are aggregated to pesticide major groups and categories of products. In many EU Member States, or regions thereof, detailed data may be publicly available for individual active substances. A theoretical model can be developed to estimate pesticide use in space and time, based on information on crops, climate and other territorial characteristics, but such a model requires calibration and validation based on data available in the public domain.

The objective of the workshop was to collect first-hand information from experts in different EU Member States on data publicly available in their country/regions on pesticide use or proxies, such as pesticide sales, for individual active substances, in order to identify options for the development of a pan-EU pesticide use model. The latter is a necessary input for the assessment of cumulative impacts of pesticides in the EU. Figure 1 shows the spatial distribution of data availability.

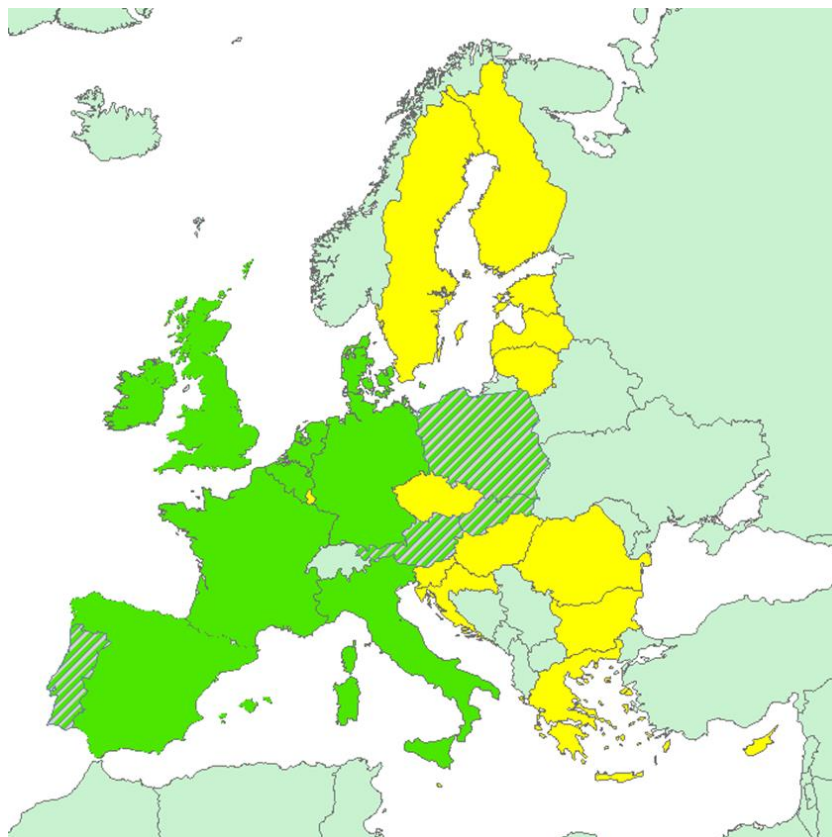


Figure 1 – countries for which data could be retrieved on the sale or use of individual active substances (green); countries with data existing but not available (dashed green) and other EU countries for which no information could be retrieved (yellow).

2 Data available to the Commission

During the workshop, Dara O'Shea from SANTE introduced the policy context of the Sustainable pesticide Use Directive (SUD) 2009/128/EC, and the current European harmonized pesticide risk indicators (Commission Directive (EU) 2019/782). The first of these indicators is a weighted sum of the sales quantities of active ingredients in Europe, with weights assigned on a conventional basis to reflect the different categories of risk of chemicals. The indicator delivers an aggregated metric of the hazard related to pesticide sales in Europe.

During the workshop, Ebba Barany from Eurostat presented the state of play of the collection and publication of pesticide statistics in the EU. Statistics on pesticide sales are readily available in Eurostat's dissemination database for the reference years 2011-2017. The pesticide use data collected so far under the pesticides statistics Regulation (EC) 1185/2009 suffers from a lack of harmonization of the reference periods surveyed, target crops and reference areas.

At present, the data on pesticide use collected by EUROSTAT are so heterogeneous that they cannot be used in themselves to draw any conclusion on pesticide use in the EU. During the workshop, Alberto Pistocchi from JRC proposed that they could still be used as "sampling point data" for the verification of a pesticide use model whose need is thus corroborated in order to quantify pesticide impact. However, it was ascertained that confidentiality constraints do not allow use of such data even for mere model verification.

3 Presentations by experts from different Member States

3.1 Austria

Mr Gottfried Besenhofer from the Austrian Agency for Health and Food Safety (AGES) presented the situation in Austria. In Austria the data on active substances are not publicly available, with the exception of a handful of active substances e.g. glyphosate, sulfur and copper. Only data on aggregated groups are published annually. Similarly, for data on the use of plant protection products, only results for the main groups of pesticides for individual crops are published.

3.2 Belgium

Mr Vincent van Bol of the Belgian federal Ministry of public health presented the situation of pesticide data in Belgium. Use data for active ingredients are available but belong to the Regions; use is estimated from a sample of farms and extrapolated to national/regional totals. In BE, all sales data by active ingredient are available, with data masked out for the 3 most recent years before reporting due to confidentiality reasons.

3.3 Denmark

Ms Kirsten Martensen of the Danish Environmental Protection Agency presented sales and use data in Denmark. In this case, practically all data are public (although not necessarily published) with a relatively high level of detail (quantities of individual active ingredient per crop), enabling quite detailed spatialization.

3.4 France

Ms Christine Veyrac of the French Ministry of Agriculture and Food presented the situation in France. In this case, a comprehensive published database exists containing data on individual active ingredient sales at National level. A wealth of surveys on pesticide use are available, but in a less systematic way. This additional information is mainly useful in order to suggest criteria for the attribution of national data to crops and regions, as well as for the evaluation of the error associated with considering sold quantities as a proxy for used quantities.

3.5 Germany

Mr Joern Strassemeyer of the Julius-Kuehn Institut illustrated the approach to pesticide risk mapping in Germany as well as the available data. Sales data for individual active ingredients are available only with indication of the order of magnitude or ranges of quantities, but not the actual amount. Pesticide use is investigated at a number of "reference" farms throughout the country.

3.6 Ireland

Mr James Quirke of the Pesticide Controls Division, Department of Agriculture, Food and the Marine of Ireland illustrated the information available in Ireland. While pesticide sales data are covered by confidentiality and only published as broad group totals, in Ireland there is a systematic approach to pesticide use surveying. Data on pesticide use are therefore available and can be used to make spatial estimates.

3.7 Italy

Mr Francesco Galimberti of the International Centre for Pesticides and Health Risk Prevention (ICPS) illustrated the proposed approach to model pesticide use taking Italy as a starting example. Spatially disaggregated sales data on individual active ingredients are available for Italy up to 2012. The approach associates each active ingredient to different crops based on national authorization information, and regional sales are attributed to municipal level in Italy, based on the distribution of crops (Figure 2). The approach is applicable at European scale provided that a link can be established between active ingredients and their target crops. Moreover, where sales or use data on individual active ingredients are not available it will be necessary to estimate a percentage of sales of each active ingredient relative to the total amount sold in its broad group (herbicides, insecticides, fungicides etc.).

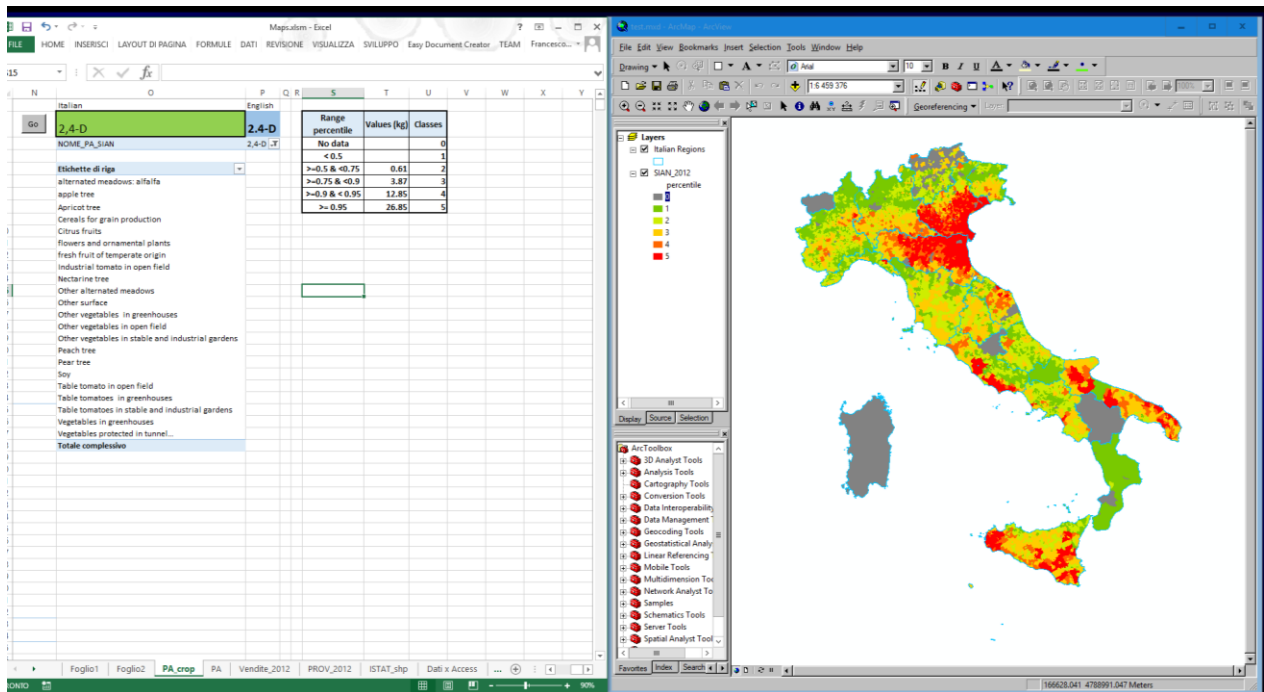


Figure 2 – example of map of use of pesticide 2,4 D estimated for Italy. ¹

3.8 Poland

Mr Mariusz Wojciechowski from the Polish Statistical Office presented the data available in Poland. For individual active ingredients, sales data are protected by confidentiality and only published in aggregated form. In terms of pesticide use, a breakdown of the total quantity by broad group among the most used active ingredients can be made available upon request.

3.9 Portugal

Ms Miriam Cavaco, Head of the Management and Authorization of Plant Protection Products Unit of the General Directorate for Food and Veterinary of the Portuguese Ministry of Agriculture, Forestry and Rural Development, illustrated the situation in Portugal. As in other member states, the competent authority discloses in his web site the aggregated sales data as already available at EUROSTAT. But in Portugal there is information available on the crops and pests in which is authorised and used each plant protection product (active ingredient). Moreover, Portuguese provisions oblige farmers to follow the recommendations of the label. The labels are authorised by the competent authority and advice farmers to follow the minimum effective dose authorised, and in the labels of the plant protection products in order to prevent pest resistance. This provides criteria to estimate the use of individual active ingredients for Portugal, which can to some (limited) extent surrogate “real” pesticide use statistics.

3.10 The Netherlands

Mr Rob Vijftigschild of the Dutch Statistics institute presented the data available for the Netherlands. Also in this case sales data are confidential and only presented in aggregated form (by main groups of substances), while use of each active ingredient is estimated from a survey of about 4,000 farms representing the majority of pesticide users. Use data are made publicly available through online databases. Sales data have also become non-confidential in 2019, and will become gradually available in the near future.

3.11 Slovakia

Ms Bronislava Skarbova of the Slovak Ministry of Agriculture and Rural Development presented pesticide data management in Slovakia, where pesticide use by professional farmers is supposed to be recorded through a

¹ The values presented in the maps result from spatial estimates which were not yet validated. Their purpose is merely illustrative and does not allow drawing conclusions on the spatial patterns in use, and related risks, of the chemicals.

centralized online system. While both use and sales data are protected by confidentiality, the Ministry is available to distribute data packages with an appropriate level of aggregation upon request for use by public authorities.

4 Available national data on the use or sales of individual active ingredients

In this section, we briefly outline the data accessible for individual countries in the EU. These data were subsequently used for the mapping of pesticide use at European scale.

4.1 Belgium

Data on the sales of individual active substances (AS) in Belgium are available at <https://fytoweb.be/fr/plan-de-reduction/vigilance/donnees-de-vente>.

Spatial resolution: Country level

Temporal coverage (years): from 2011 to 2017

Processing required:

- Translation and harmonisation to into a JRC active substance use database
- From the file provided, all the information about quantities of pesticides sold for application on crops were retrieved; for each crop reported, a correspondence was established with the available agricultural statistics (EUROSTAT data: <https://ec.europa.eu/EUROSTAT/web/agriculture/data/database>).
- Spatialization of total AS to NUTS3 based on agricultural statistics. We mapped the use (kg) for each NUTS3 level region as an average of data from 2011 to 2017, assuming sales as a proxy for use.

4.2 Denmark

Data on the sale of individual active substances (AS) in Denmark are published in a report accessible at: <https://www2.mst.dk/Udgiv/publikationer/2014/12/978-87-93283-33-6.pdf>

Spatial resolution: Country level

Temporal coverage (years): 2012-17

Processing required:

- Translation and harmonisation to into a JRC active substance use database
- due to the additional difficulty of extracting the data from the pdf document instead of a database, as a first attempt, we only retrieved a list of quantities of all pesticides sold in Denmark from the Bekæmpelsesmiddel-statistik 2013 report. In addition, the application of a subset of the pesticide list on crops was retrieved too, in terms of percentages of AS applied on crops; for each crop reported, a correspondence was established with the available agricultural statistics (EUROSTAT).

It should be noted that 2013 was a special year because the Danish pesticide tax was changed from a value-based tax to a quantity-based tax differentiated according to health and environmental criteria. The change in the taxation resulted in stockpiling of pesticides by the Danish farmers, as the tax was expected to rise for some pesticides. Therefore the pesticide sales data from 2013 are not representative for the use of pesticides in the Denmark. Even taking the average for the period 2012-2017, the sales data would still not be fully representative. This aspect will be further addressed in the development of the work.

- Spatialization of total AS to NUTS3 based on agricultural statistics.

4.3 France

Data on the use of individual active substances (AS) in France are accessible at: <http://www.data.eafrance.fr/jdd/bd45f801-45f7-4f8c-b128-a1af3ea2aa3e>

Spatial resolution: Département level (NUTS3)

Temporal coverage (years) 2010-2017

Processing required:

- Translation and harmonisation to into a JRC active substance use database

- A list of Plant Protection Products mainly sold in France was provided with digitalized Pesticide Product Labels. A series of information were extracted from the Pesticide Labels such as the content of active ingredients in the PPP and the authorized uses on crops. Each crop was assigned to an agricultural EUROSTAT group.
- Spatialization of total AS to NUTS3 based on agricultural statistics. We mapped the use (kg) for each NUTS3 level region as an average of data from 2010 to 2017.

4.4 Germany

Data on the use of individual active substances (AS) in Germany were provided directly by the expert in the form of MS Excel © spreadsheets.

Spatial resolution: national level

Temporal coverage (years): 2017

Thematic coverage: 9 crops (barley, wheat, corn, rape, hop, potatoes, sugar beet, apples, grapes)

Used metrics: treated surface (“behandelte Fläche (Mittelwert, in ha)”), total AS used (“WS-Menge (Schätzung, in kg)”)

Processing required:

- Translation and harmonisation to into a JRC active substance use database.
- For each crop reported, a correspondence was established with the available agricultural statistics (EUROSTAT).
- Spatialization of total AS to NUTS3 based on agricultural statistics.

4.5 Ireland

Data on the use of individual active substances (AS) in Ireland are accessible at <http://www.pcs.agriculture.gov.ie/sud/pesticidestatistics/>

Spatial resolution Country level

Temporal coverage (years) from 2011 to 2015 (surveys on different crops per year)

Processing required:

- Translation and harmonisation to into a JRC active substance use database.
- For each crop reported, a correspondence was established with the available agricultural statistics (EUROSTAT).
- Spatialization of total AS to NUTS3 based on agricultural statistics

4.6 Italy

Data on the sales of individual active substances (AS) in Italy are accessible at: <https://www.sian.it>

Spatial resolution Regional level

Temporal coverage (years) 2012

Processing required:

- Translation and harmonisation to into a JRC active substance use database.
- A list of all Plant Protection Products sold in Italy was retrieved from the online database Pestidoc (www.icps.it/PESTIDOC) with digitalized Pesticide Product Labels. A series of information were extracted from the Pesticide Labels such as the active ingredient content in the PPP and the authorized uses on crops. For each crop reported, a correspondence was established with the available agricultural statistics (EUROSTAT).
- A list of quantities of pesticide chemical families at Provincial level was retrieved from the SIAN website: this information was used to increase the level of detail of the spatialized data from Regional scale to Provincial Level.

- Spatialization of total AS to NUTS3 based on agricultural statistics

4.7 The Netherlands

Data on the sales of individual active substances (AS) in the Netherlands are accessible at <https://opendata.cbs.nl/statline/#/CBS/nl/dataset/8401ONED/table?dl=1CE23>

Spatial resolution Country level

Temporal coverage (years) 2012 and 2016

Processing required:

- Translation and harmonisation to into a JRC active substance use database.
- From the website, all the information about kg, ha and kg/ha of pesticides on crops were retrieved. For each crop reported, a correspondence was established with the available agricultural statistics (EUROSTAT).
- Spatialization of total AS to NUTS3 based on agricultural statistics. The resulting kg per NUTS3 is an average of kg of active substance in 2012 and 2016.

4.8 Spain

Data on the use of individual active substances (AS) in Spain are accessible at <https://www.mapa.gob.es/es/estadistica/temas/estadisticas-agrarias/agricultura/estadisticas-medios-produccion/fitosanitarios.aspx> (Bottom page: 'Encuesta de Utilización de Productos Fitosanitarios': Tablas datos de utilización 2013 (EUPF13))

Spatial resolution: national level

Temporal coverage (years): 2013

Thematic coverage: 7 crops (barley, citrus, sunflower, vegetables, olives, wheat, grapes)

Used metrics: treated surface ("Superficie tratada cultivada (ha)"), total AS used ("Total Sustancia (kg)")

Processing required:

- Translation and harmonisation to into a JRC active substance use database.
- From the website, all the information about kg, ha and kg/ha of pesticides on crops were retrieved. For each crop reported, a correspondence was established with the available agricultural statistics (EUROSTAT).
- Spatialization of total AS to NUTS3 based on agricultural statistics.

4.9 Data for model verification: Slovakia and UK

Although data on AS for Slovakia could not be used due to confidentiality constraints, these were provided by the expert for internal use only. Data on the quantity of each active ingredient used in Slovakia will be only used for a verification of the estimates the JRC is preparing for the whole EU (see § 5), fully respecting confidentiality.

Data on the use of individual AS for the UK are publicly accessible at: <https://secure.fera.defra.gov.uk/pusstats/>. The data were retrieved and organized in a JRC database for use in the verification of estimates, along with data from Slovakia.

5 Spatialization of pesticide use

The pesticide (sales or use) data presented above come from different sources, and the purpose and method for data collection differed from country to country. As a first step, pesticide use or sales data were associated with crops. In order to harmonize the results, we referred to EUROSTAT agricultural statistics (2016). These were downloaded from the EUROSTAT website with a NUTS2 spatial resolution. To increase the spatialization detail of pesticide use at European scale, we made use of Corine Land Cover (CLC). A correspondence was established between CLC classes and EUROSTAT Agricultural statistics crop categories (Table 1).

Land cover	CLC Legend Classes	EUROSTAT crop statistics codes
ARABLE	211+212	ARA-C2000
RICE	213	C2000
FRUIT TREES	222	F0000 + T0000
GRASS	231+241+242+243+244	J0000
OLIVES	223	O1000
VINEYARDS	221	W1000

Table 1 – correspondence of CLC classes and EUROSTAT crops as used in this work.

We checked that the extent of each CLC land cover class (or group of classes) and the corresponding crops were compatible at NUTS2 level. Results of this comparison are presented in the following figures, highlighting that the correspondence is quite good for all the classes, with the partial exception of grass/pastures group. In general, EUROSTAT areas are smaller than CLC areas as expected, with the exception of rice fields possibly due to classification errors in CLC.

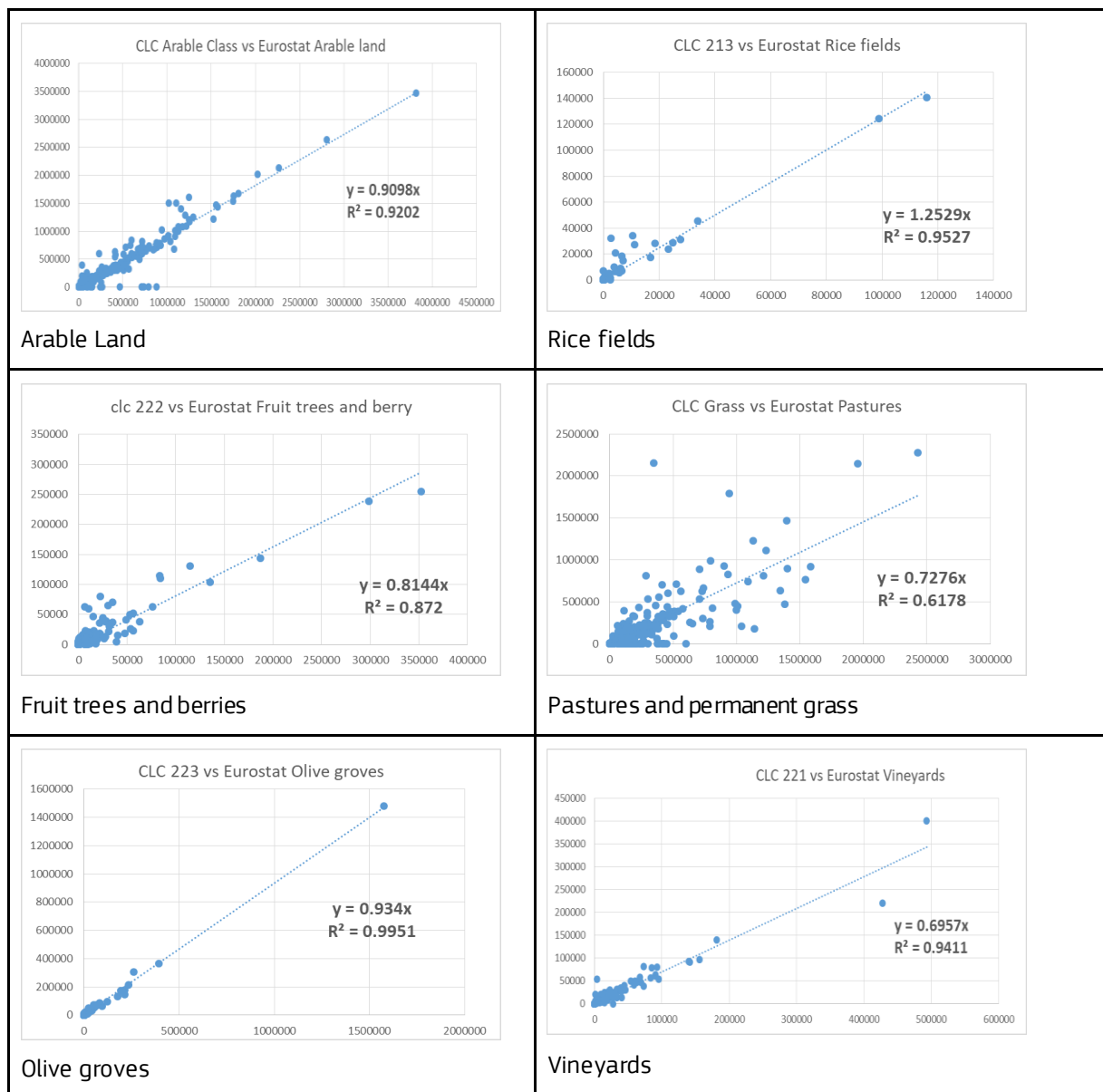


Figure 3 - Corine Land Cover class (or group of classes) area at NUTS2 level, on the x-axis, versus EUROSTAT Agricultural Statistics (crop areas at NUTS2 region level), on the y axis.

Based on the acceptable match between CLC classes and EUROSTAT crops, NUTS2 agricultural crop statistics were apportioned to NUTS3 regions based on CLC class areas. The ratio of NUTS3/NUTS2 area calculated for each CLC class was interpreted as the share of the NUTS2 EUROSTAT Agricultural Statistics crop extent in each NUTS3 region. The resulting value is the extent in hectares of each EUROSTAT agricultural crop category at NUTS3. For example, the EUROSTAT Agricultural class C1120 - Durum wheat belongs to Corine Land Cover ARABLE parent group, so that:

$$NUTS3_{CLC_{Arable}}/NUTS2_{CLC_{Arable}} \times C1120_{NUTS2} \text{ (ha)} = C1120_{NUTS3} \text{ (ha)}$$

This procedure was validated with available NUTS3 example data, and with NUTS3 data on average, of the first decade of 2000 with good results also considering the land cover evolution in the last 10 years.



Figure 4 (continues)

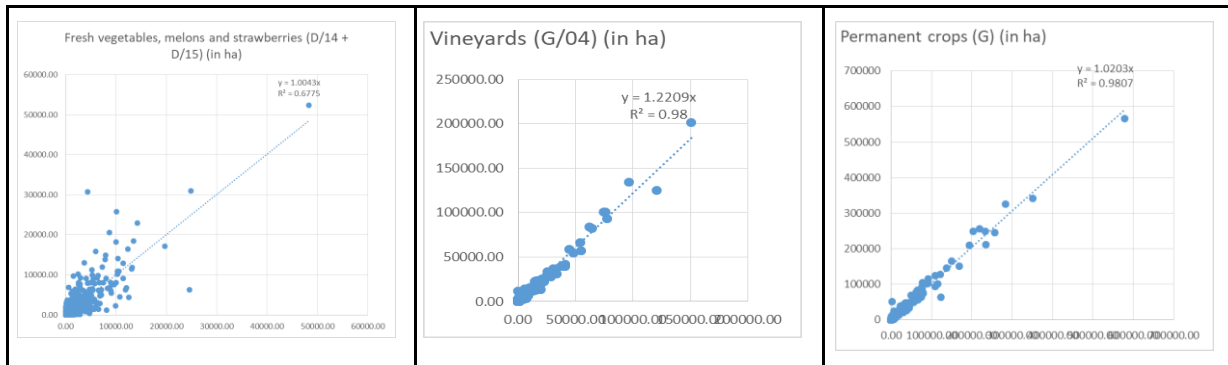


Figure 4 – comparison of the extent of EUROSTAT agricultural classes estimated at NUTS3 level (2016 data) vs extent of EUROSTAT agricultural classes natively reported at NUTS3 level for the year 2000.

The NUTS3 EUROSTAT crop class extents (ha), calculated as shown above, were the new agricultural layer for the spatialization of pesticide quantities (hereinafter “crop layer”).

Data for Italy and France were already distributed by NUTS3 level. The use of pesticides was therefore spatialized through information on the crops where each AS is authorized, and the crop layer.

Data for Germany and Spain were already distributed by NUTS3 level and by crops. Therefore we simply attributed the data to NUTS3 regions through a correspondence established between the crops reported by these countries and EUROSTAT crop categories, without further processing.

Data for Belgium and the Netherlands were available as totals at National level for each crop where an AS was authorized. Use of pesticides at level NUTS3 was calculated according to the ratio NUTS3/NUTS2 for each AS and crop.

Data for Denmark and Ireland were aggregated at National level and divided by authorized crops in terms of percentages of application of pesticides on crops. Use of pesticides was calculated according to the ratio NUTS3/NUTS2 for each authorized crops and to the distribution of authorized uses of the Active substance on crops.

The results of these calculations are maps of each AS in the 8 countries for which data could be retrieved. Example maps for two AS are shown in Figure 5.

Table 2 summarizes the AS considered in this work, the countries where emission (use or sales) data are available, and the countries where it is authorized. All in all, we could retrieve data on use or sales of 310 AS, 283 of which are authorized in at least one country. About 1/3 of these is authorized in 25 or more countries in the EU (Figure 6), while 27 of the AS for which emissions data are provided in some of the 8 countries may not be authorized in those countries. For the 27 substances for which we have emissions but not an authorization, one possible reason could be that authorization was withdrawn after the years for which emission data are available.

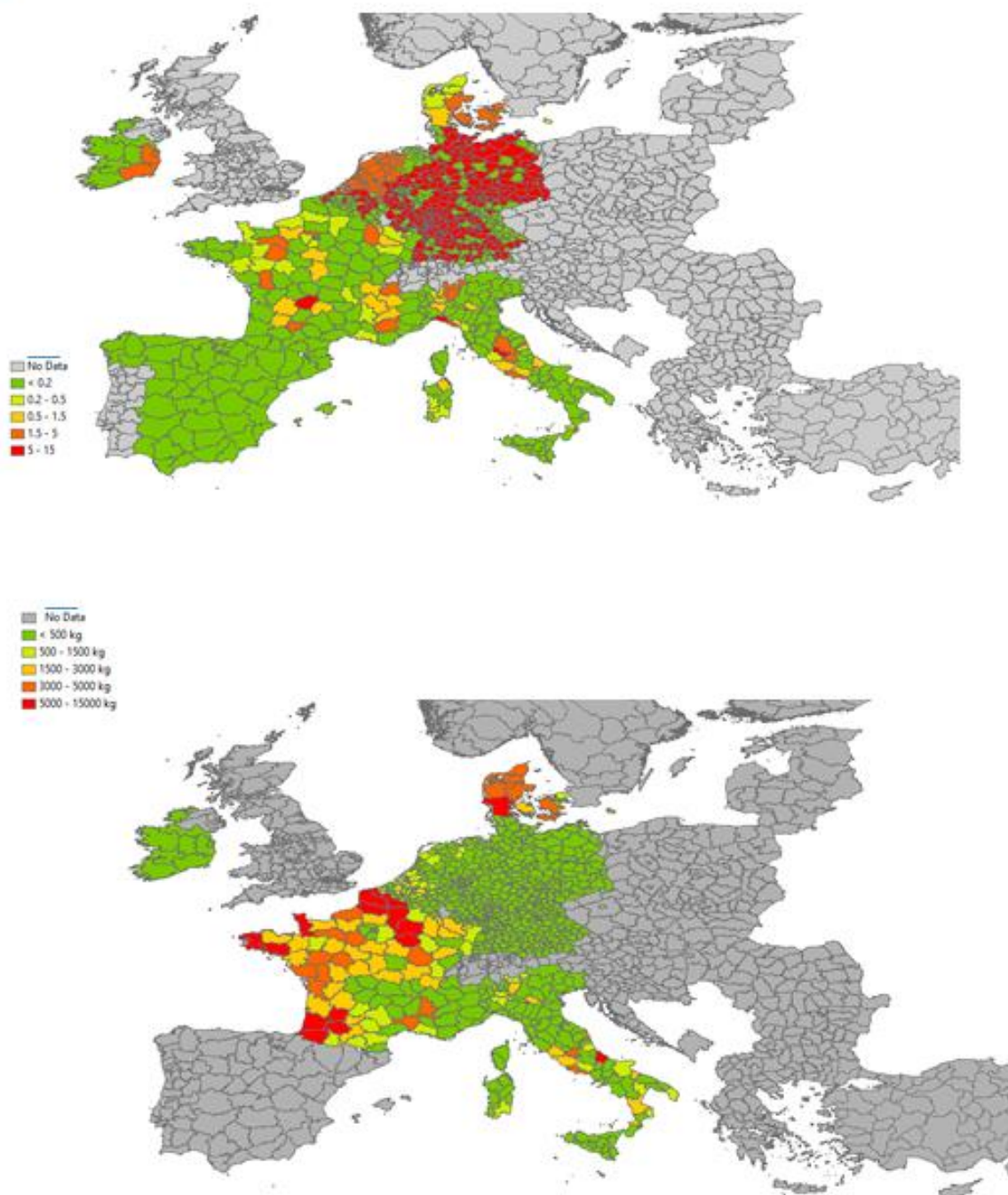


Figure 5 - Example harmonized maps of Captan (above, kg ha^{-1} by NUTS3) and Bentazone (below, kg by NUTS3) use²

² The values presented in the maps result from spatial estimates which were not yet validated. Their purpose is merely illustrative and does not allow drawing conclusions on the spatial patterns in use, and related risks, of the chemicals.

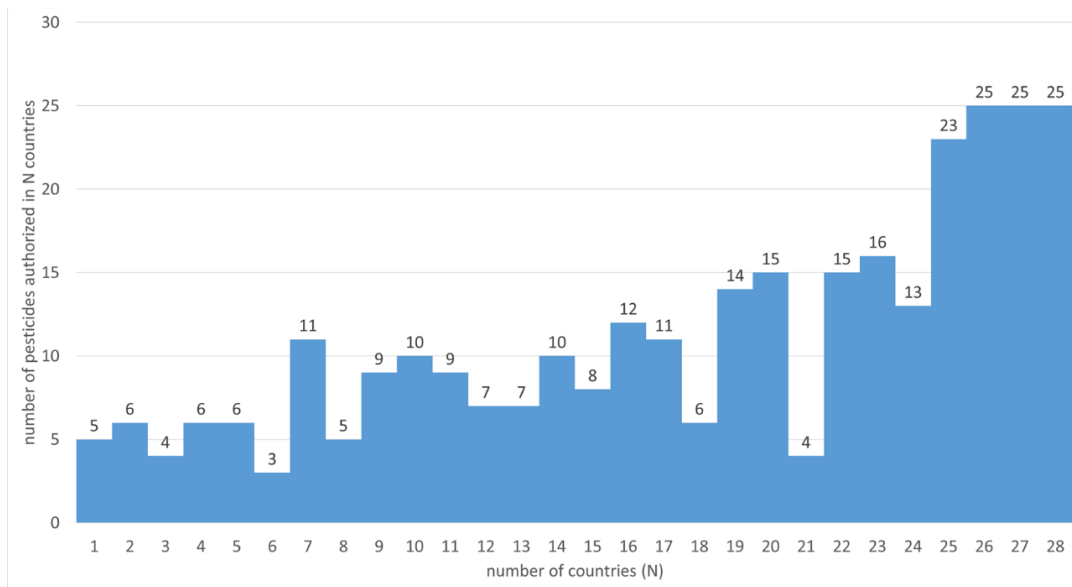


Figure 6 - statistics on the number of countries in which the AS considered here are authorized.

Active Substance	BE	DE	DK	ES	FR	IE	IT	NL	AT	BG	CY	CZ	EE	EL	FI	HR	HU	LT	LU	LV	MT	PL	PT	RO	SE	SI	SK	UK	Tot.Auth	Legend	
1-Naphthylacetic acid (1-NAA)	Green	Green	Grey	Green	Green	Green	Green	Green	Yellow																				15	Auth. & Emissions	
1-Decanol	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					10	Auth.
1-Methyl-cyclopropene	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					23	Auth.
1-Naphthylacetamide (1-NAD)	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					9	Auth.
2,4-D	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					28	Auth.
2,4-DB	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					10	Auth.
Geraniol	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					7	Auth.
6-Benzyladenine	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					22	Auth.
8-Hydroxyquinoline incl. oxyquinoleine	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					11	Auth.
Abamectin (aka avermectin)	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					28	Auth.
Acequinocyl	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					13	Auth.
Acetamiprid	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					26	Auth.
Acetic acid	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					11	Auth.
Acibenzolar-S-methyl	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					7	Auth.
Aclonifen	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					23	Auth.
Acrinathrin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					7	Auth.
Alpha-Cypermethrin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					25	Auth.
Aluminium phosphide	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					28	Auth.
Aluminium sulphate	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					1	Auth.
Amidosulfuron	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					25	Auth.
Aminopyralid	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					23	Auth.
Amisulbrom	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					22	Auth.
Azadirachtin (Margosa extract)	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					22	Auth.
Azimsulfuron	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					8	Auth.
Azoxystrobin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					28	Auth.
Beflubutamid	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					9	Auth.
Benalaxyl	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					9	Auth.
Benalaxyl-M	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					17	Auth.
Benfluralin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					16	Auth.
Bensulfuron methyl	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					9	Auth.
Bentazone	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					7	Auth.
Benthiavalicarb	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					25	Auth.
Benzoic acid	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					19	Auth.
Beta-Cyfluthrin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					13	Auth.
Beta-Cyfluthrin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					23	Auth.
Bifenazate	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					22	Auth.
Bifenox	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					19	Auth.
Bifenthrin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					1	Auth.
Bispyribac	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					6	Auth.
Boscalid (formerly nicobifen)	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					28	Auth.
Bromadiolone	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					3	Auth.
Bromoxynil	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					23	Auth.
Bromuconazole	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					12	Auth.
Bupirimate	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					16	Auth.
Buprofezin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					11	Auth.
Captan	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					24	Auth.
Carbetamide	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					7	Auth.
Carboxin	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					14	Auth.
Carfentrazone-ethyl	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					19	Auth.
Chlorantraniliprole	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					22	Auth.
Chloridazon (aka pyrazone)	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					12	Auth.
Chlormequat	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					26	Auth.
Chlorothalonil	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					25	Auth.
Chlorotoluron	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					20	Auth.
Chlorpropham	Green	Green	Green	Green	Green	Green	Green	Green	Yellow																					26	Auth.

Table 2 (continues)

Active Substance	BE	DE	DK	ES	FR	IE	IT	NL	AT	BG	CY	CZ	EE	EL	FI	HR	HU	LT	LU	LV	MT	PL	PT	RO	SE	SI	SK	UK	Tot.Auth	Legend	
Chlorpyrifos																													20	Auth. & Emissions	
Chlorpyrifos-methyl																														17	Auth.
Chlorsulfuron																														8	Auth.
Clethodim																														25	Auth.
Clodinafop																														14	Auth.
Clofentezine																														17	Auth.
Clomazone																														27	Auth.
Clopyralid																														27	Auth.
Clothianidin																														12	Auth.
Copper compounds																														13	Auth.
Copper hydroxide																														20	Auth.
Copper oxychloride																														19	Auth.
Copper oxide																														9	Auth.
Cyazofamid																														27	Auth.
Cycloxydim																														27	Auth.
Cyflufenamid																														25	Auth.
Cyhalofop-butyl																														5	Auth.
Cymoxanil																														27	Auth.
Cypermethrin																														28	Auth.
Cyproconazole																														25	Auth.
Cyprodinil																														28	Auth.
Cyromazine																														10	Auth.
Daminozide																														19	Auth.
Dazomet																														19	Auth.
Deltamethrin																														28	Auth.
Desmedipham																														26	Auth.
Dicamba																														27	Auth.
Dichlorprop-P																														22	Auth.
Diclofop																														4	Auth.
Diethofencarb																														2	Auth.
Difenoconazole																														28	Auth.
Diflubenzuron																														14	Auth.
Diflufenican																														28	Auth.
Dimethachlor																														16	Auth.
Dimethenamid-P																														23	Auth.
Dimethoate																														23	Auth.
Dimethomorph																														27	Auth.
Dimoxystrobin																														16	Auth.
Diquat (dibromide)																														27	Auth.
Dithianon																														28	Auth.
Diuron																														2	Auth.
Dodemorph																														5	Auth.
Dodine																														27	Auth.
Emamectin																														15	Auth.
Epoxiconazole																														24	Auth.
Esfenvalerate																														22	Auth.
Ethephon																														25	Auth.
Ethofumesate																														26	Auth.
Ethoprophos																														10	Auth.
Ethylene																														15	Auth.
Etofenprox																														14	Auth.
Etoxazole																														16	Auth.
Etridiazole																														3	Auth.
Famoxadone																														20	Auth.

Table 2 (continues)

Active Substance	BE	DE	DK	ES	FR	IE	IT	NL	AT	BG	CY	CZ	EE	EL	FI	HR	HU	LT	LU	LV	MT	PL	PT	RO	SE	SI	SK	UK	Tot.Auth	Legend	
Fenamidone																													19	Auth. & Emissions	
Fenamiphos (aka phenamiphos)																														7	Auth.
Fenazaquin																														7	Auth.
Fenbuconazole																														9	Auth.
Fenhexamid																														24	Auth. & Emissions
Fenoxaprop-P																														25	Auth.
Fenoxycarb																														14	Auth.
Fenpropidin																														25	Auth.
Fenpropimorph																														23	Auth.
Fenpyroximate																														18	Auth.
Fonicamid (IKI-220)																														25	Auth.
Florasulam																														28	Auth.
Fluazifop-P																														26	Auth.
Fluazinam																														27	Auth.
Flubendiamide																														2	No Auth. & Emissions
Fludioxonil																														28	Auth.
Flufenacet (formerly fluthiamide)																														23	Auth.
Flumioxazine																														16	Auth.
Fluopicolide																														27	Auth.
Fluopyram																														27	Auth.
Fluoxastrobin																														17	Auth.
Fluquinconazole																														4	No Auth. & Emissions
Flurochloridone																														11	Auth.
Fluroxypyr																														26	Auth.
Flurtamone																														9	Auth.
Flutolanil																														20	Auth.
Flutriafol																														13	Auth.
Folpet																														27	Auth.
Foramsulfuron																														26	Auth.
Forchlorfenuron																														6	Auth.
Formetanate																														10	Auth.
Fosetyl																														28	Auth.
Fosthiazate																														16	Auth.
Gamma-cyhalothrin																														11	Auth.
Glufosinate																														11	No Auth. & Emissions
Glyphosate (incl trimesium aka sulfosate)																														28	Auth.
Halosulfuron methyl																														5	Auth.
Haloxypop-P (Haloxypop-R)																														10	Auth.
Heptamaloxylglucan																														1	Auth.
Hexythiazox																														22	Auth.
Hymexazol																														17	Auth.
Imazalil (aka enilconazole)																														25	Auth.
Imazamox																														26	Auth.
Imazaquin																														5	Auth.
Imidacloprid																														22	Auth.
Indolybutyric acid																														12	Auth.
Indoxacarb																														28	Auth.
Iodosulfuron																														27	Auth.
Ipconazole																														19	Auth.
Iprovalicarb																														16	Auth.
Isoxaben																														13	Auth.
Isoxaflutole																														20	Auth.
Kresoxim-methyl																														27	Auth.
lambda-Cyhalothrin																														27	Auth.

Table 2 (continues)

Active Substance	BE	DE	DK	ES	FR	IE	IT	NL	AT	BG	CY	CZ	EE	EL	FI	HR	HU	LT	LU	LV	MT	PL	PT	RO	SE	SI	SK	UK	Tot.Auth	Legend	
Phosmet																													14	Auth. & Emissions	
Picloram																														18	Auth.
Picolinafen																														14	Auth.
Pinoxaden																														25	Auth.
Pirimicarb																														21	Auth.
Pirimiphos-methyl																														20	Auth.
Eugenol																														7	Auth.
Potassium phosphonates (formerly potassium p...																														24	Auth.
Prochloraz																														24	Auth.
Profoxydim																														5	Auth.
Prohexadione																														26	Auth.
Propamocarb																														28	Auth.
Propaquizafop																														26	Auth.
Propiconazole																														26	Auth.
Propineb																														8	No Auth. & Emissions
Propoxycarbazone																														19	Auth.
Propyzamide																														23	Auth.
Proquinazid																														25	Auth.
Prosulfocarb																														27	Auth.
Prosulfuron																														20	Auth.
Prothioconazole																														26	Auth.
Pymetrozine																														26	Auth.
Pyraclostrobin																														28	Auth.
Pyraflufen-ethyl																														17	Auth.
Pyridaben																														12	Auth.
Pyridalyl																														1	Auth.
Pyridate																														28	Auth.
Pyrimethanil																														26	Auth.
Pyriproxyfen																														17	Auth.
Pyroxsulam																														27	Auth.
Quinmerac																														23	Auth.
Quinoclamine																														11	Auth.
Quinoxifen																														19	Auth.
Quizalofop-P																														7	No Auth. & Emissions
Quizalofop-P-ethyl																														23	Auth.
Rimsulfuron (aka renniduron)																														27	Auth.
Silthiofam																														17	Auth.
Sintofen (aka Cintofen)																														5	Auth.
S-Metolachlor																														20	Auth.
Spinetoram																														10	Auth.
Spinosad																														24	Auth.
Spirodiclofen																														22	Auth.
Spiromesifen																														11	No Auth. & Emissions
Spirotetramat																														25	Auth.
Spiroxamine																														24	Auth.
Sulcotrione																														15	Auth.
Sulfosulfuron																														15	Auth.
Sulfuryl fluoride																														10	Auth.
tau-Fluvalinate																														25	Auth.
Tebuconazole																														28	Auth.
Tebufenozide																														12	Auth.
Tebufenpyrad																														17	Auth.
Teflubenzuron																														3	No Auth.
Tefluthrin																														20	Auth.

Table 2 (continues)

Active Substance	BE	DE	DK	ES	FR	IE	IT	NL	AT	BG	CY	CZ	EE	EL	FI	HR	HU	LT	LU	LV	MT	PL	PT	RO	SE	SI	SK	UK	Tot.Auth	Legend	
Tembotrione																													19	Auth. & Emissions	
Terbutylazine																														22	Auth.
Tetraconazole																														18	Auth.
Thiabendazole																														15	No Auth. & Emissions
Thiacloprid																														27	Auth.
Thiamethoxam																														21	Auth.
Thiencarbazone																														24	Auth.
Thifensulfuron-methyl																														26	Auth.
Thiophanate-methyl																														26	Auth.
Thiram																														13	Auth.
Tolclofos-methyl																														14	Auth.
Tralkoxydim																														2	Auth.
Triadimenol																														18	Auth.
Tri-allate																														6	Auth.
Tribasic copper sulfate																														15	Auth.
Tribenuron (aka metometuron)																														28	Auth.
Triclopyr																														16	Auth.
Trifloxystrobin																														26	Auth.
Triflumizole																														2	Auth.
Triflumuron																														4	Auth.
Triflusulfuron																														20	Auth.
Trinexapac (aka cimeta carb ethyl)																														27	Auth.
Triticonazole																														23	Auth.
Tritosulfuron																														25	Auth.
Valifenalate (formerly Valiphenal)																														18	Auth.
zeta-Cypermethrin																														20	Auth.
Ziram																														16	Auth.
Zoxamide																														23	Auth.
Ametoctradin																														24	Auth.
Bixafen																														24	Auth.
Isopyrazam																														21	Auth.
Fenpyrazamine																														25	Auth.
Cyflumetofen																														9	Auth.
Penthiopyrad																														16	Auth.
Fluxapyroxad																														25	Auth.
Pyriofenone																														22	Auth.
Sedaxane																														23	Auth.
Thymol																														7	Auth.
Halaxifen-methyl																														22	Auth.
Benzovindiflupyr																														25	Auth.

Table 2 – summary of active substances (AS) considered in this study

6 Discussion and way forward

In the different EU countries considered, pesticide sales and use data show very different levels of accessibility, from almost null to very open. Generally, sales data are more strictly covered by confidentiality than use data. The latter are based on surveys, covering various shares of the total pesticide use. However, use data seem to be more frequently represent indirect or estimated information (e.g. because they derive from extrapolations of surveys) compared to sales data.

Some countries do not make pesticide data available at the level of individual active ingredients, while others disclose these data whenever possible. As a result, in the short term the only practical possibility for the assessment of pesticide use in Europe will be to develop an estimation model to extrapolate the data of the 8 available countries to the whole of the EU. Developing a European pesticide use model, i.e. a continental scale spatial estimation of the application rates of each of the 310 active ingredients authorized/used in the EU, as resulting from the 8 countries considered here, will anyway entail a number of assumptions and will need to come to terms with the heterogeneity of information among different Member States. One possibility is to apply machine learning methods to predict pesticide use on the basis of crops, climate and other context descriptors. Preliminary results using a machine learning approach indicate that data can be actually generalized for many of the AS considered here, using the “crop layer” developed as discussed above, as well as climate data. Figure 7 shows examples of generalization of pesticide use data to all EU NUTS3 regions. A full description of the applied methods and results obtained in this way is beyond the scope of this report and will be provided in a forthcoming contribution.

Once maps of pesticide use are available for all AS, on the example shown in Figure 7, they can be used for the prediction of chemical concentrations of individual AS, as well as the estimation of their cumulative toxicity. A model of pesticide cumulative toxicity in a medium of interest (e.g., water) can be built following the structure shown in Figure 8. In essence, the model computes a cumulative toxicity indicator I for a set of n pesticides as:

$$I = \sum_{i=1}^n \frac{C_i}{T_i}$$

Where C_i is the concentration of the i -th AS and T_i is a concentration representing its threshold of risk (“toxicity”). Both are referred to the medium of interest (water, soil etc.). The concentration of AS is proportional to its emissions in the environment and depends on the processes causing its dilution, retention and degradation in the different media. The latter depend on the AS’s physico-chemical properties as well as on the landscape and climate parameters relevant for the different processes. The model of pesticide use outlined above serves the purpose of delivering emission estimates for each AS in the environment, i.e. the orange box at the bottom of the model structure diagram in Figure 8.

In order to obtain an emission map for each AS, the total use quantity of an AS within each NUTS3 region can be apportioned to suitable land cover classes in order to obtain a fine-scale spatialization of emissions. This requires a series of assumptions that will be discussed in a forthcoming contribution.

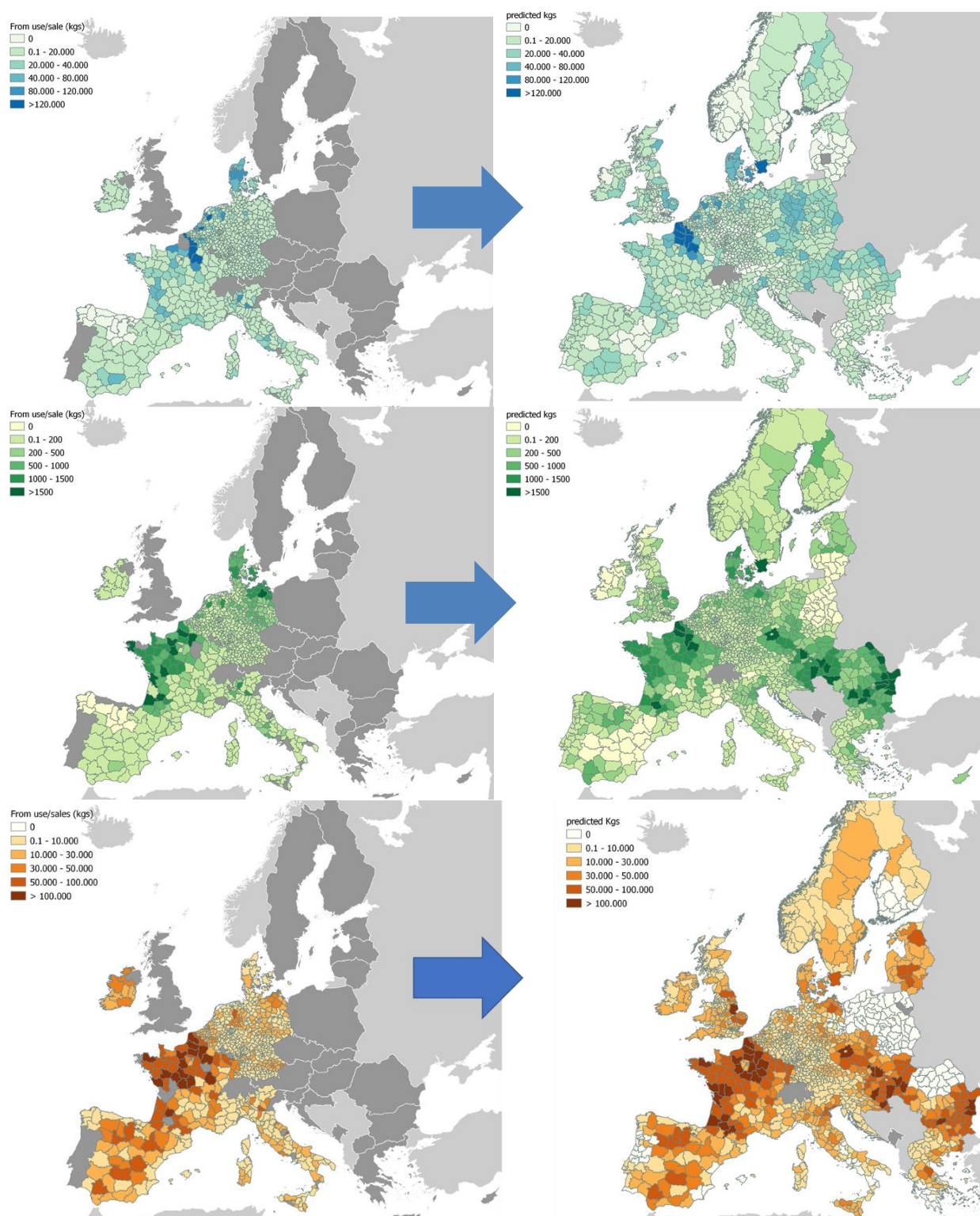


Figure 7 – example of generalization of pesticide use data (kg year^{-1} within each NUTS3 region) to the whole EU, in the case of three AS (top: Mancozeb; middle: Thiacloprid; bottom: Glyphosate). Left: maps based on harmonized data from the 8 available countries; right: pan-EU model prediction. **The maps are purely illustrative and not validated.** The values presented in the maps result from very preliminary model estimates which were not yet validated, and do not allow drawing conclusions on the spatial patterns in use, and related risks, of the chemicals. As an example, Glyphosate use in Poland is predicted to be limited only to a few areas in the south of the country, while its use is known to be widespread.

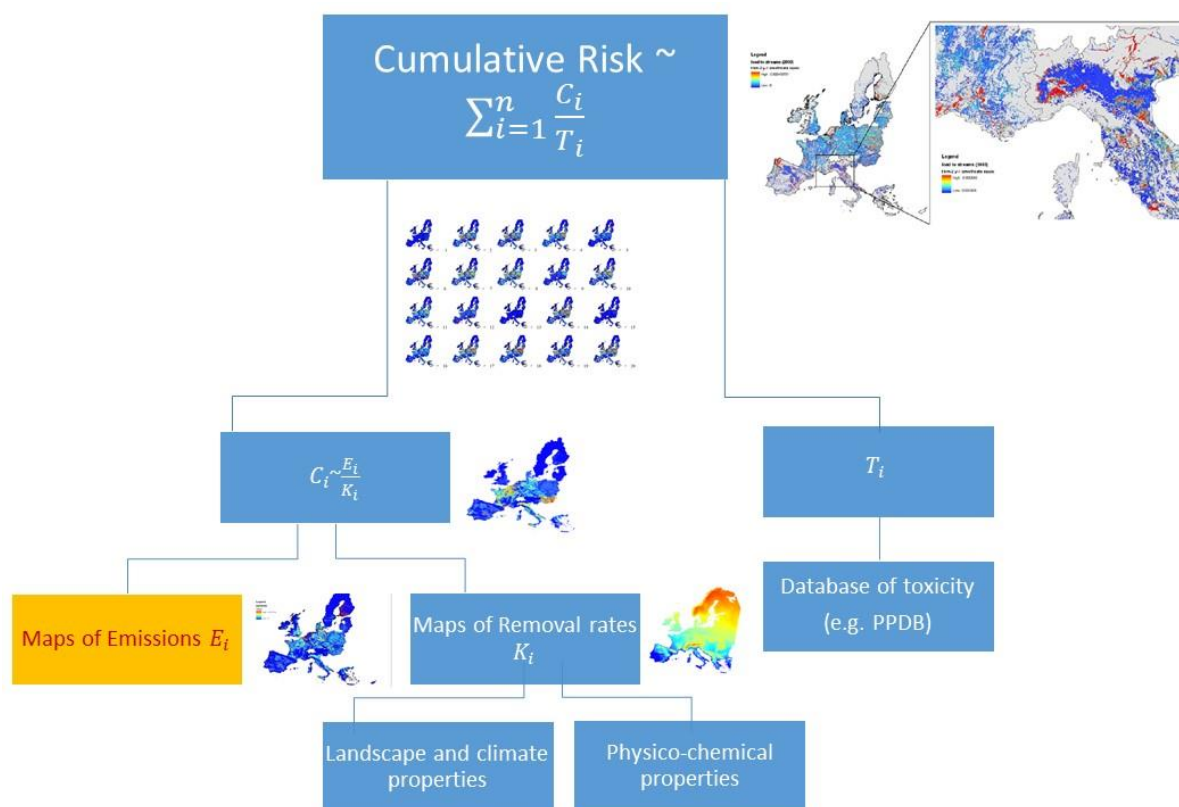


Figure 8 - Structure of a pesticide model

It should be stressed that pesticide use data should be an input to a model as outlined in Figure 8. The estimation of pesticide use outlined here is justified by lack of accessible data. In order to use this estimation for decision support, it is important to compare the model output with reported use data. In the development of the work, the model will be subjected to cross-validation as well as to validation with independent data (from Slovakia and the UK) not used for model calibration. Calibration data, in turn, suffer from heterogeneity in space (some countries provide national, some regional data, and the breakdown by crops is not uniform) and time (the years of reporting are not the same for all countries). The “reference baseline” that we build through harmonization corresponds more to a window in time, than a specific year. Moreover, not all chemicals are necessarily covered, as some AS could be authorized in countries not included among those providing data for training. Finally, certain chemicals are used upon need or region-specifically, hence their use cannot be generalized. The results of the model are anticipated to be weak in those cases.

Once AS use is estimated, a model can be applied to predict environmental concentrations. The model can be validated against observed concentrations. With concentrations computed for all AS, the cumulative toxicity indicator can be easily obtained.

In the EU there are presently 466 AS authorized, some of which pose a low risk. Our estimates will concern 283 of the 466 AS (about 60%) which should actually account for the largest part of toxicity (Figure 9). However, only for 37 (about 13%) of the AS with an estimate there will be a possibility to validate predicted concentrations against observations using the European repository IPChem3. Moreover, within IPChem the spatial coverage of data is limited (Figure 10), suggesting that validation may not always be representative. Maps from Figure 11 to Figure 20 show the spatial distribution of the available samples for all AS covered in IPChem.

In spite of these limitations, the data collected through this work are expected to enable a first step towards improved modelling of chemical risk in European soils and waters.

³ <https://ipchem.jrc.e.c.europa.eu/RDS/Discovery/ipchem/index.html>

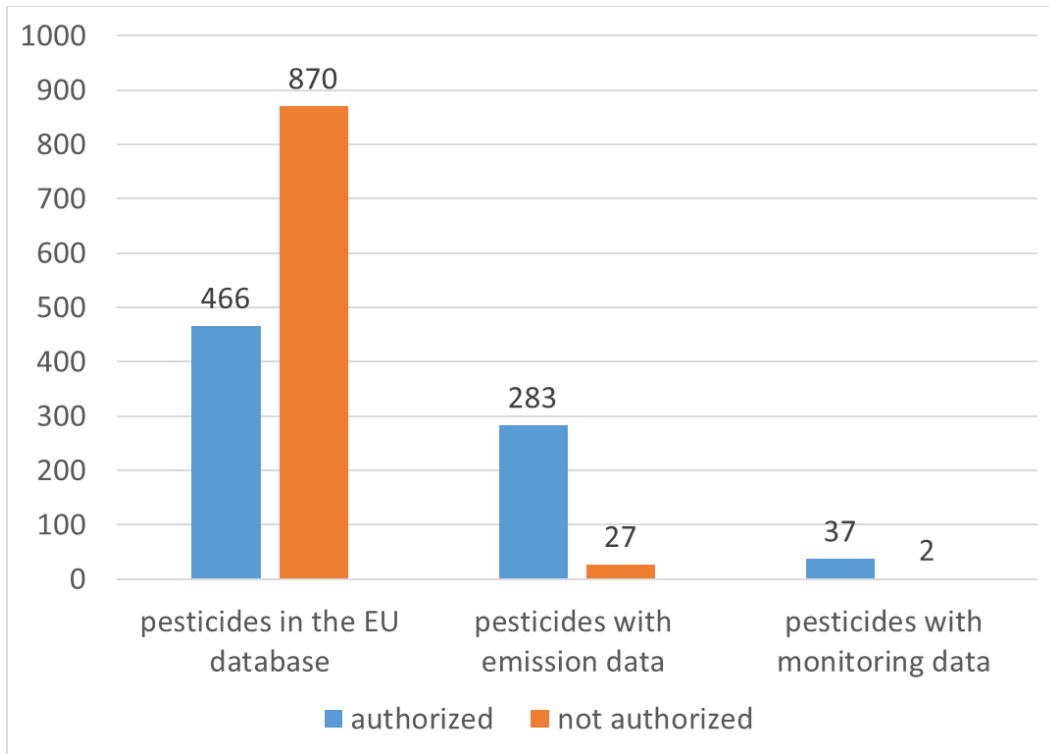


Figure 9 – AS present in the EU pesticides database⁴, AS with emission data in 8 countries and with monitoring data in IPCheM

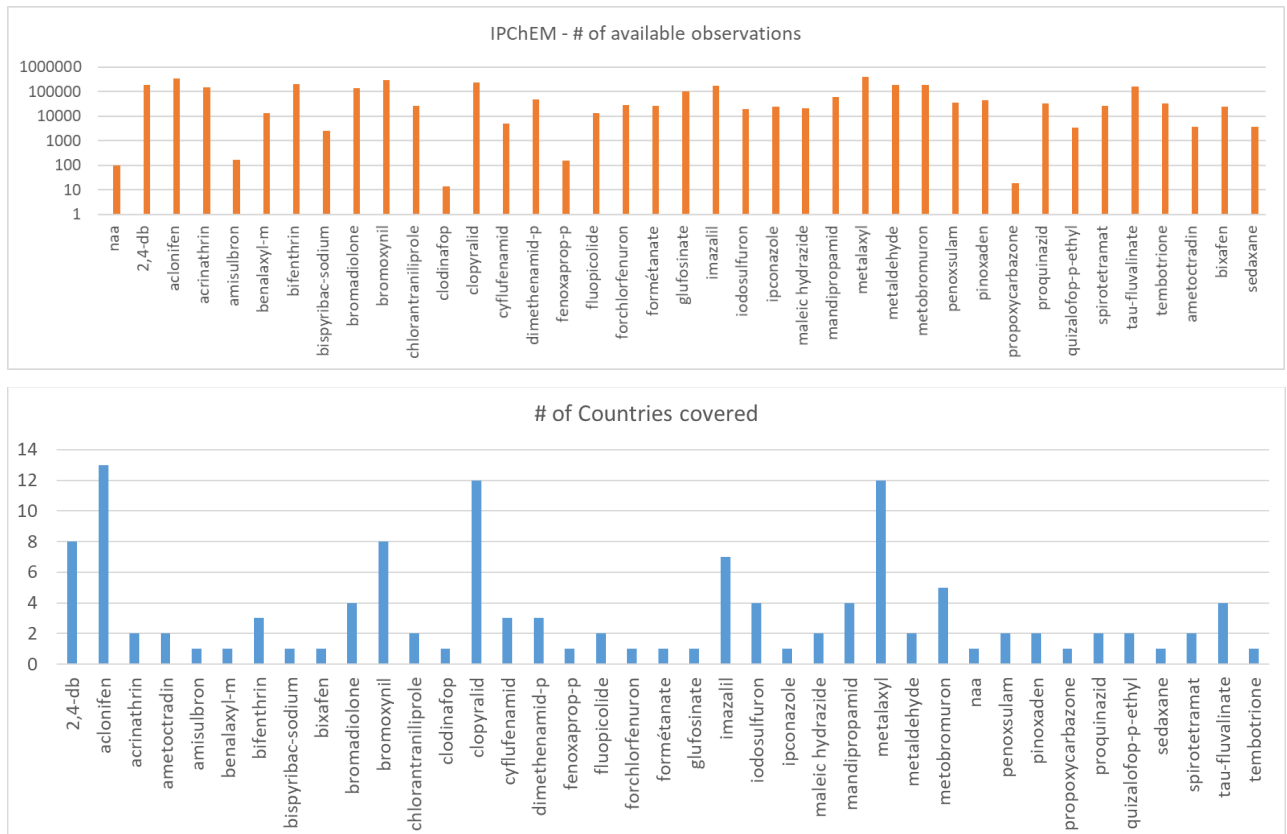
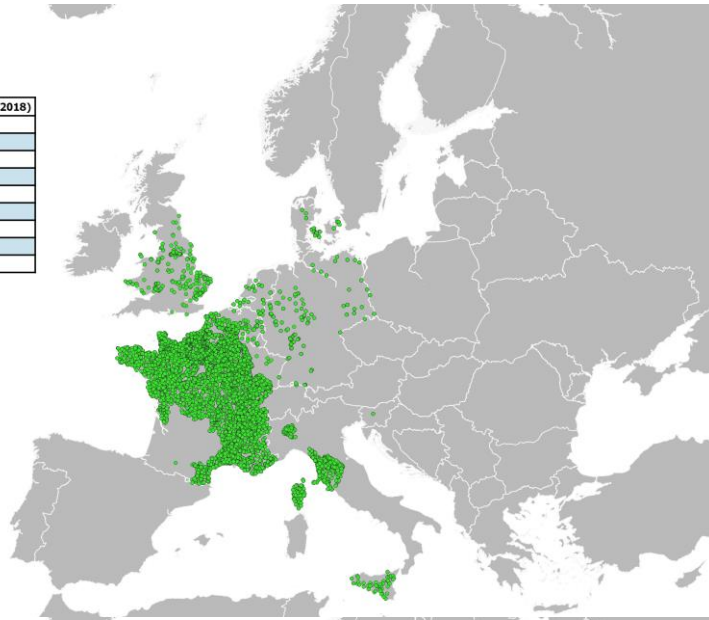


Figure 10 – observations available from IPCheM

⁴ <https://ec.europa.eu/food/plant/pesticides/eu-pesticides-database/public/?event=homepage&language=EN>

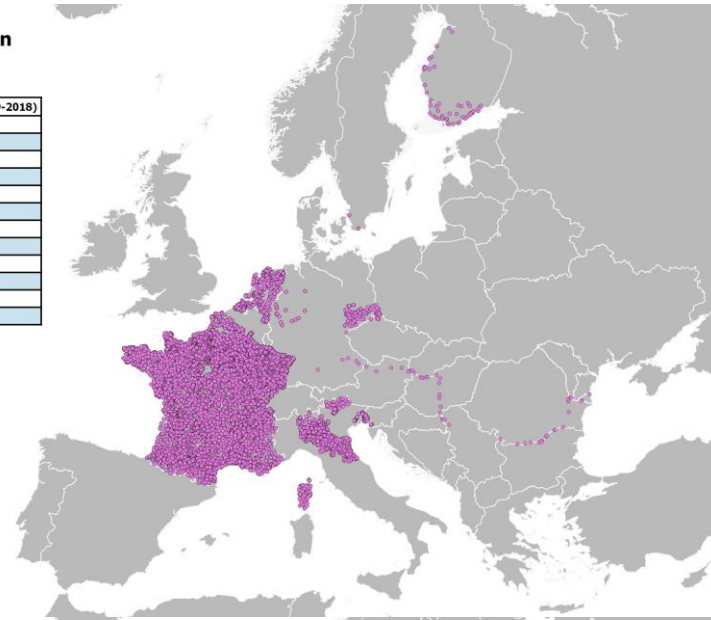
A.S. 2,4-db

country	no. obs (1999-2018)
BE	2061
DE	1606
DK	191
FR	157656
IT	5742
NL	496
SI	382
UK	21177
Tot.	189311



A.S. aclonifen

country	no. obs (1999-2018)
AT	6
BG	5
DE	830
FI	358
FR	320039
HR	4
HU	9
IE	198
IT	13139
NL	4414
RO	15
SE	66



A.S. acrinathrin

country	no. obs (1999-2018)
FR	145203
IT	3500
Tot.	148703



A.S. amectoctradin

country	no. obs (1999-2018)
FR	3643
IT	3
Tot.	3646



Figure 11 – samples available in IPChem for 2,4-db, aclonifen, acrinathrin and amectoctradin

A.S. amisulbron

country	no. obs (1999-2018)
FR	166
Tot.	166



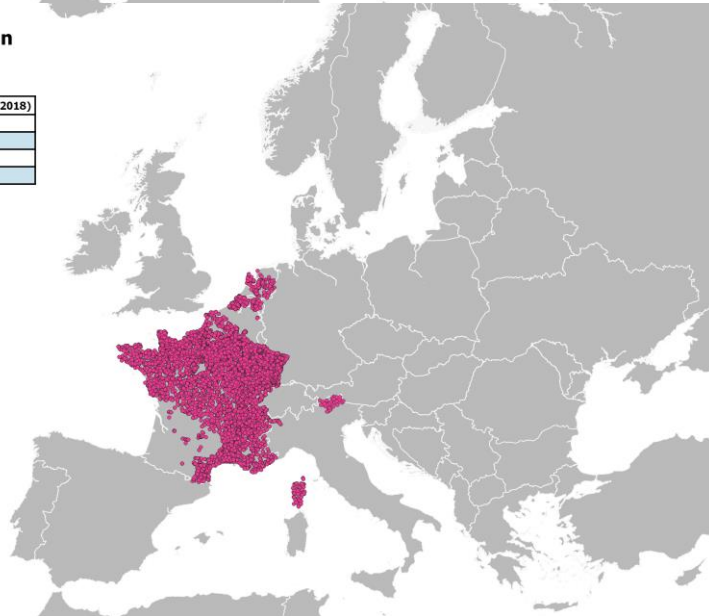
A.S. benalaxyl-m

country	no. obs (1999-2018)
FR	13607
Tot.	13607



A.S. bifenthrin

country	no. obs (1999-2018)
FR	197418
IT	579
HL	2235
Tot.	200232



A.S. bispyribac-sodium

country	no. obs (1999-2018)
IT	2511
Tot.	2511



Figure 12 - samples available in IPChEM for amisulbron, benalaxyl-m, bifenthrin and bispyribac-sodium

A.S. bixafen

country	no. obs (1999-2018)
FR	25172
Tot.	25172



A.S. bromadiolone

country	no. obs (1999-2018)
DE	16
FR	141500
IT	44
NL	197
Tot.	141757



A.S. bromoxynil

country	no. obs (1999-2018)
BE	467
CZ	1866
DE	1492
DK	4258
FI	32
FR	262863
SI	278
UK	18598
Tot.	289854



A.S. chlorantraniliprole

country	no. obs (1999-2018)
FR	16821
IT	9852
Tot.	26673



Figure 13- samples available in IPChEM for bixafen, bromadiolone, bromoxynil, chlorantraniliprole

A.S. clodinafop

country	no. obs (1999-2018)
IT	14
Tot.	14



A.S. clopyralid

country	no. obs (1999-2018)
BE	703
CZ	1866
DE	495
DK	101
FI	619
FR	198703
IE	202
IT	5353
NL	1920
SE	335
SK	3746
UK	18429



A.S. cyflufenamid

country	no. obs (1999-2018)
FR	4591
IT	535
SE	8
Tot.	5134



A.S. dimethenamid-p

country	no. obs (1999-2018)
FR	40667
IT	7966
NL	48
Tot.	48681



Figure 14- samples available in IPChEM for clodinafop, clopyralid, cyflufenamid, dimethenamid-p

A.S. fenoxaprop-p

country	no. obs (1999-2018)
DE	148
Tot.	148



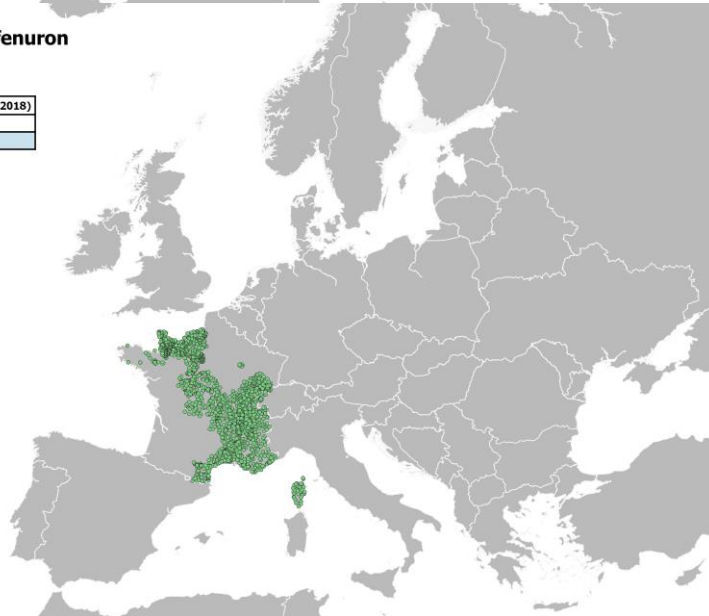
A.S. fluopicolide

country	no. obs (1999-2018)
FR	4146
IT	8965
Tot.	13111



A.S. forchlorfenuron

country	no. obs (1999-2018)
FR	28095
Tot.	28095



A.S. formetanate

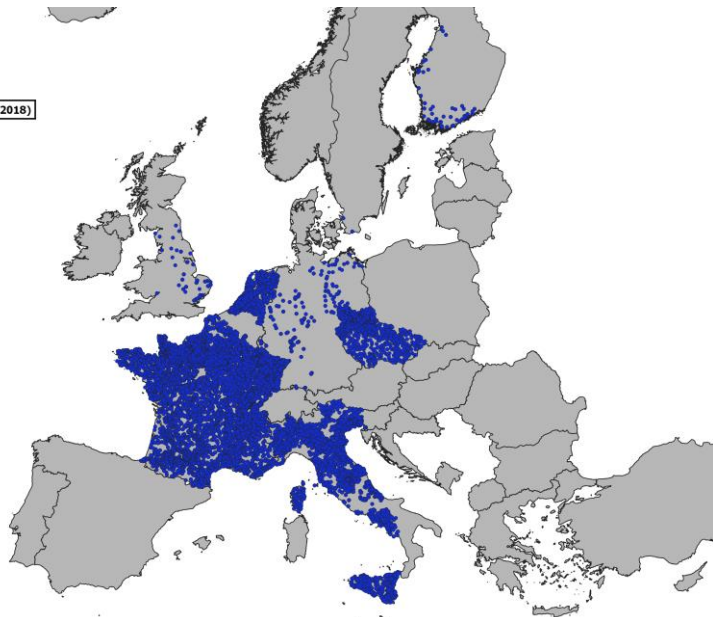
country	no. obs (1999-2018)
FR	25694
Tot.	25694



Figure 15- samples available in IPChem for fenoxaprop-p, fluopicolide, forchlorfenuron, formetanate

A.S. geraniol

country	no. obs (1999-2018)
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A.S. glufosinate

country	no. obs (1999-2018)
FR	100452
Tot.	100452



A.S. imazalil

country	no. obs (1999-2018)
ES	488
FI	14
FR	164512
IT	4073
NL	12079
SE	8
UK	13
Tot.	181187



A.S. iodosulfuron

country	no. obs (1999-2018)
FI	14
FR	14447
IT	4993
SE	8
Tot.	19462



Figure 16- samples available in IPChem for geraniol, glufosinate, imazalil, iodosulfuron

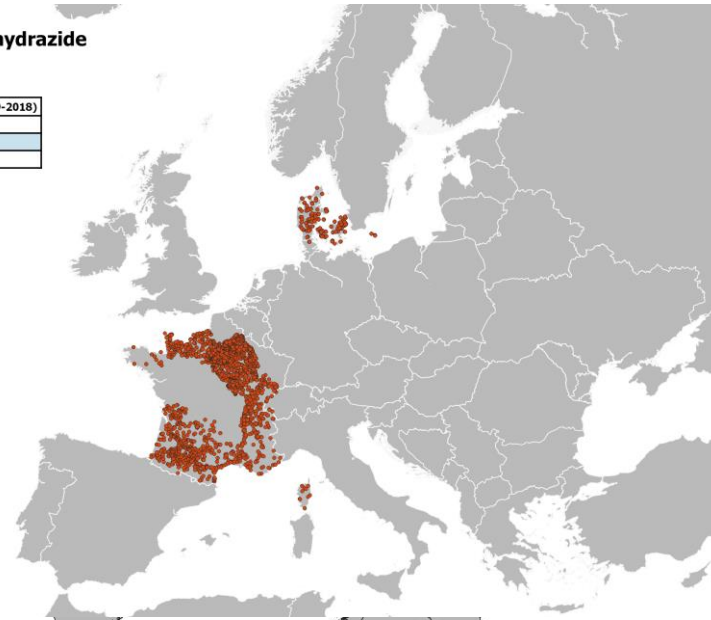
A.S. ipconazole

country	no. obs (1999-2018)
FR	24496
Tot.	24496



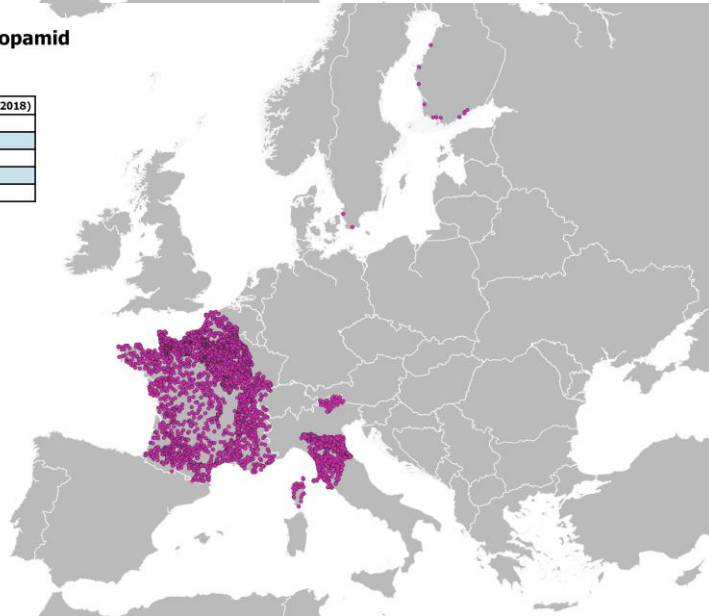
A.S. maleic hydrazide

country	no. obs (1999-2018)
DK	3121
FR	18423
Tot.	21544



A.S. mandipropamid

country	no. obs (1999-2018)
FI	16
FR	49465
IT	13044
SE	8
Tot.	62533



A.S. metalaxyl

country	no. obs (1999-2018)
CH	1
CZ	1866
DE	6802
FI	603
FR	302885
IT	55930
LU	252
NL	15466
SE	207
SI	347
SK	66
LK	19832

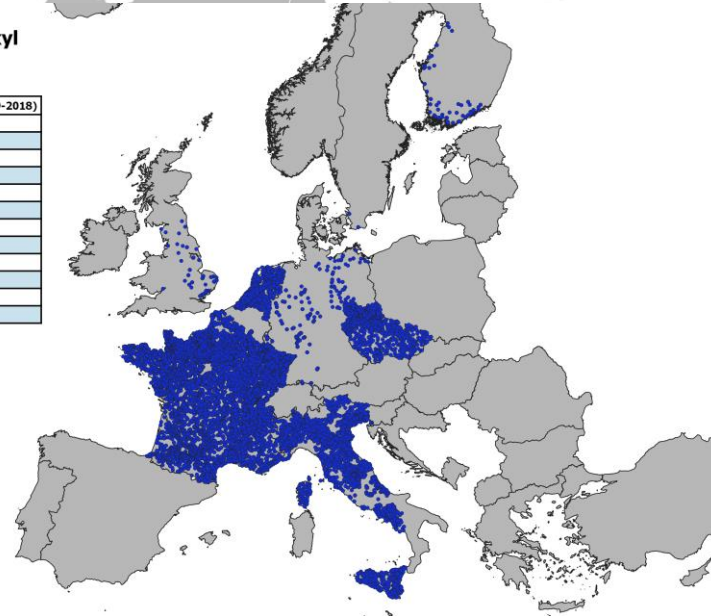
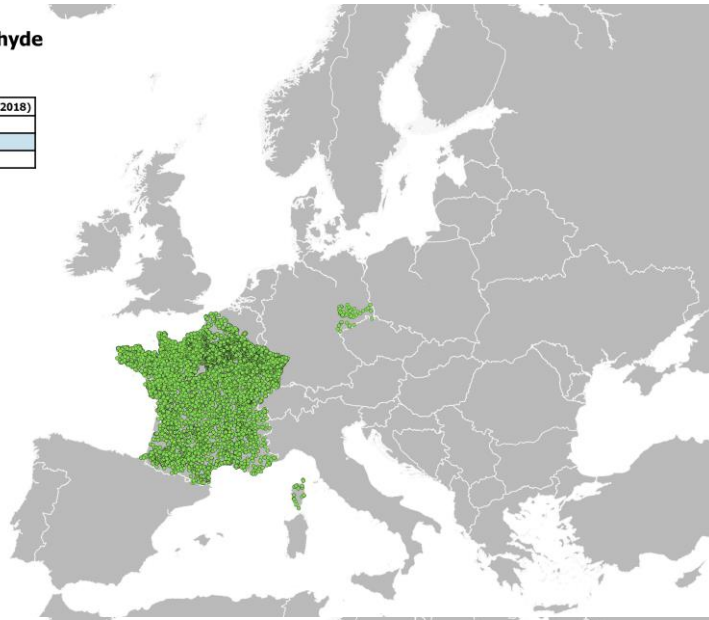


Figure 17- samples available in IPChEM for ipconazole, maleic hydrazide, mandipropamid, metalaxyl

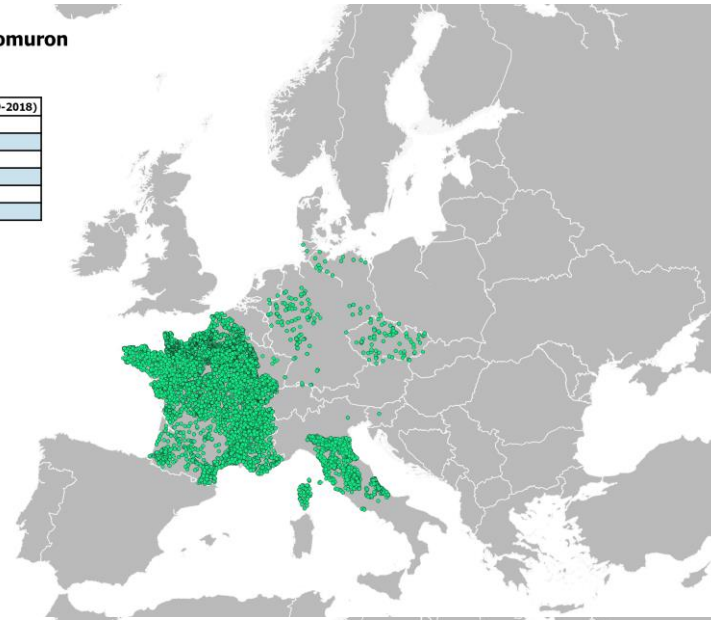
A.S. metaldehyde

country	no. obs (1999-2018)
DE	65
FR	182734
Tot.	182799



A.S. metobromuron

country	no. obs (1999-2018)
CZ	522
DE	2748
FR	170836
IT	15898
SI	4
Tot.	190008



A.S. naa

country	no. obs (1999-2018)
IT	98
Tot.	98



A.S. penoxsulam

country	no. obs (1999-2018)
FR	34803
IT	415
Tot.	35218

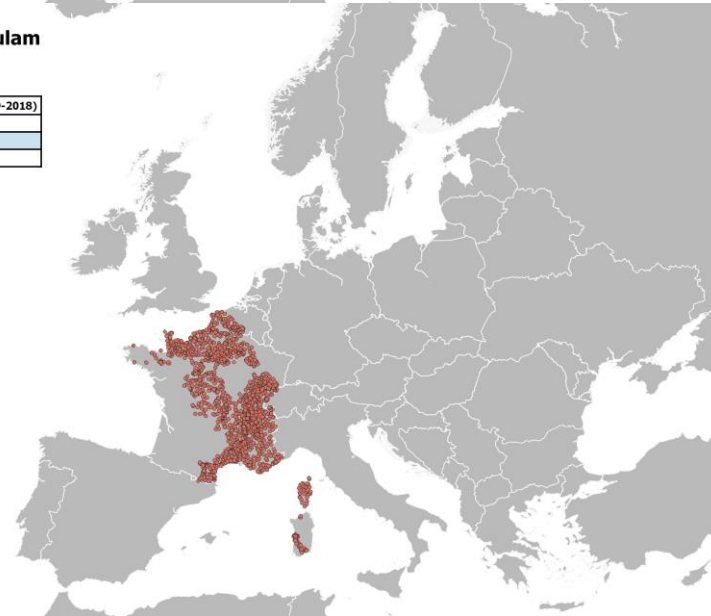


Figure 18 - samples available in IPChEM for metaldehyde, metobromuron, Naphthaleneacetic acid (NAA), penoxsulam

A.S. pinoxaden

country	no. obs (1999-2018)
FI	14
FR	45264
Tot.	45278



A.S. propoxycarbazone

country	no. obs (1999-2018)
FI	18
Tot.	18



A.S. proquinazid

country	no. obs (1999-2018)
FR	32951
IT	42
Tot.	32993



A.S. quizalofop-p-ethyl

country	no. obs (1999-2018)
FR	385
IT	3045
Tot.	3430



Figure 19 - samples available in IPChEM for pinoxaden, propoxycarbazone, proquinazid, quizalofop-p-ethyl

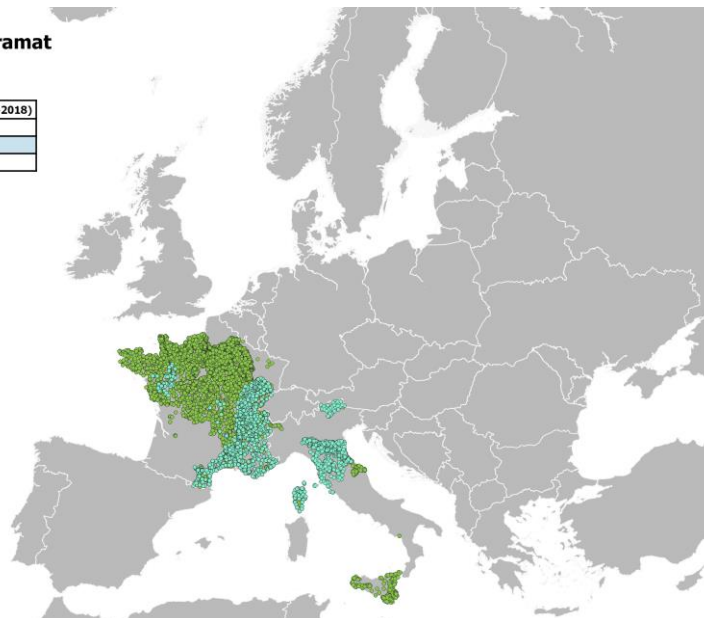
A.S. sedaxane

country	no. obs (1999-2018)
FR	3644
Tot.	3644



A.S. spirotetramat

country	no. obs (1999-2018)
FR	16275
IT	9358
Tot.	25633



A.S. tau-fluvalinate

country	no. obs (1999-2018)
FI	14
FR	161334
IT	625
SE	8
Tot.	161981



A.S. tembotrione

country	no. obs (1999-2018)
FR	32005
Tot.	32005



Figure 20- samples available in IPChem for sedaxane, spirotetramat, tau-fluvalinate, tembotrione.

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doi:10.2760/81434

ISBN 978-92-76-13098-7